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January 27, 2020

Craig E. Leen, Director Harvey D. Fort, Deputy Director, Division of Policy and Program Development Office of Federal Contract Compliance Programs U.S. Department of Labor 200 Constitution Avenue, NW Washington, DC 20210

RE:

Nondiscrimination Obligations of Federal Contractors and Subcontractors: Procedures to Resolve Potential Employment Discrimination (RIN 1250-AA10)

Dear Mr. Leen and Mr. Fort:

The Leadership Conference on Civil and Human Rights and the undersigned 31 organizations request that the Department of Labor ("the Department") extend the comment period for responding to the Notice of Proposed Rulemaking (NPRM), RIN 1250-AA10, Nondiscrimination Obligations of Federal Contractors and Subcontractors: Procedures to Resolve Potential Employment Discrimination, by 30 days.

The Department issued the above-referenced NPRM on December 30, 2019, during the holiday season, and set January 29, 2020 as the deadline for public comment. This truncated timeframe, which includes two major federal holidays and encompassed several days when many members of the public are traveling or are otherwise occupied, is insufficient for gathering meaningful public comment on this proposal.

The NPRM potentially affects the right of federal contract workers to be free from unlawful employment discrimination by setting out new standards for when the Office of Federal Contract Compliance Programs (OFCCP) will issue a Predetermination Notice or a Notice of Violation after conducting a compliance evaluation. As the Department notes, statistical evidence plays a crucial role in OFCCP enforcement, and the Department appropriately requests comments on setting parameters for statistical evidence. For this complex undertaking, however, that implicates the basic civil rights of millions of workers, the Department gives the public effectively less than 30 days to respond.

OFCCP's enforcement powers are critical to ensuring nondiscrimination, supporting legal requirements to take affirmative action, and securing proactive compliance with Executive Order 11246 and federal civil rights laws that prohibit discrimination in employment based on race, color, religion, sex, sexual orientation, gender identity, national origin, disability, or status as a protected veteran. Millions of individuals who work for federal contractors and subcontractors rely on OFCCP to protect the civil rights that provide access to economic security for themselves and their families. It is critical, then, that the Department provide

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ample time to the public, including advocacy groups, to evaluate and respond to any proposed clarifications or changes to how OFCCP identifies or resolves potential employment discrimination.

Extending the comment period by 30 days would not unduly delay or harm OFCCP, but a truncated comment period does potentially harm millions of working people and casts a shadow on the integrity of the comment process. Executive Order 13563 calls on agencies to base their proposed regulations on input provided by affected stakeholders and the public. Section 2 of Executive Order 13563 specifically requires agencies, "to the extent feasible and permitted by law," to "afford the public a meaningful opportunity to comment through the Internet on any proposed regulation, with a comment period that should generally be at least 60 days."ⁱ OFCCP provides no reason in its NPRM why a comment period of 60 days is not feasible or would be contrary to law.

As organizations committed to protecting the civil rights of all working people in the United States, we respectfully request that the Department of Labor extend the comment period for this NPRM by 30 days. For questions, please contact Gaylynn Burroughs, Senior Policy Counsel at The Leadership Conference on Civil and Human Rights, at (202) 466-3311 or burroughs@civilrights.org.

Sincerely,

The Leadership Conference on Civil and Human Rights Alianza Nacional de Campesinas, Inc American Association for Access, Equity and Diversity Asian Pacific American Labor Alliance, AFL-CIO **Economic Policy Institute** Equal Rights Advocates Freedom Network USA **Futures Without Violence** Government Information Watch Kentucky Equal Justice Center Lawyers' Committee for Civil Rights Under Law Legal Aid at Work Legal Aid Society of MFS Mississippi Workers' Center for Human Rights NAACP National Association of Government Employees National Center for Transgender Equality National Disability Rights Network National Employment Law Project National Employment Lawyers Association (NELA) National Organization for Women National Partnership for Women & Families National Urban League National Women's Law Center

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People's Parity Project Restaurant Opportunities Centers United Service Employees International Union Shriver Center on Poverty Law Women Employed Women's Law Project Workplace Fairness Worksafe

ⁱⁱ Exec. Order 13563, 76 Fed. Reg. 3821-22 (2011).