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Interim President and CEO Wade Henderson

The Honorable Martin J. Walsh Secretary of Labor Department of Labor

200 Constitution Avenue N.W.

Washington, DC 20210

March 15, 2022

RE: Notice of Proposed Rule – Updating Davis-Bacon and Related Acts Regulations

Dear Secretary Walsh,

On behalf of The Leadership Conference on Civil and Human Rights, a coalition charged by its diverse membership of more than 230 national organizations to promote and protect the rights of all persons in the United States, we write to commend you and the Department of Labor for its proposed update to regulations governing prevailing wage requirements under the Davis-Bacon and Related Acts (DBRA), which the department announced on March 11, 2022. As the nation's oldest and largest civil and human rights coalition, The Leadership Conference has for more than 70 years been at the forefront of efforts to build an America as good as its ideals. Among these is the right of all workers to receive fair and just compensation for their labor. The department's DBRA regulatory proposal is an important and long overdue step in strengthening and promoting this vital right.

The department's proposal to update its DBRA regulations is the latest in a host of Biden administration and department initiatives that, taken together, will further strengthen our economy, improve job opportunities, promote equity and inclusion, and boost the rewards of work for America's workers. For example, in the past few months alone:

- The Biden administration worked with Congress to win bipartisan passage of an infrastructure law that will create many new jobs subject to strong DBRA protections.
- With the support of The Leadership Conference, the department issued final regulations implementing Executive Order 14026, which raised the minimum wage for employees working under certain federal contracts to \$15 per hour. This increase will benefit an estimated 390,000 workers, roughly half of whom are Black or Hispanic.²

¹ https://civilrights.org/resource/re-public-comments-on-rin-1235-aa41-increasing-the-minimum-wage-forfederal-contractors/

² https://www.epi.org/blog/up-to-390000-federal-contractors-will-see-a-raise-under-the-biden-harris-executiveorder/



- With the support of The Leadership Conference, the department updated tip regulations under the Fair Labor Standards Act clarifying that an employer may only take a tip credit when employees perform work that produces tips or a non-substantial amount of work that directly supports tip-producing work.³ This reversed a change made by the Trump administration that allowed employers to withhold more than \$700 million in wages annually from their workers.⁴
- The department announced that its Apprenticeship Building America program will make available \$113 million in funding to strengthen the Registered Apprenticeship Program infrastructure and enhance opportunities for individuals to secure apprenticeship participation, with up to \$50 million available to support equity partnerships and pre-apprenticeship activities.⁵
- The department co-hosted a two-week online dialogue engaging key stakeholders on ideas and best practices for ending occupational segregation and underrepresentation and promoting greater diversity and inclusion in the apprenticeship system.⁶
- A new cross-government "Good Jobs Initiative," led by the department, will educate workers about their rights; engage employers on improving job quality and access; and support partnerships across federal agencies to facilitate improved job quality and access to robust jobs and career opportunities, including for workers from underrepresented communities.
- The department's Office of Federal Contract Compliance Programs (OFCCP) and the U.S. Equal Employment Opportunity Commission (EEOC) launched the Hiring Initiative to Reimagine Equity (HIRE), a multi-year collaborative that will engage an extensive and diverse array of stakeholders in efforts to erase barriers to employment and boost access to good jobs for individuals from underrepresented communities.⁷

Together with these and other Biden administration initiatives, we believe that the department's proposed DBRA updates will strengthen construction industry employment opportunities and economic outcomes for all workers, especially workers of color, women, and immigrant workers. The proposal would level the playing field among bidders on federally funded public works and related projects, assuring that responsible employers are not undercut by businesses that depress wages to keep costs low, ensuring that taxpayer dollars support strong and inclusive economic growth, and improving performance and accountability on public contracts. The Leadership Conference will address these points in future comments on the department's proposed regulations.

³ https://civilrights.org/resource/re-comments-on-regulatory-information-number-rin-1235-aa21-tip-regulations-under-the-fair-labor-standards-act-partial-withdrawal/

⁴ https://www.epi.org/blog/workers-will-lose-more-than-700-million-dollars-annually-under-proposed-dol-rule/.

⁵ https://www.apprenticeship.gov/investments-tax-credits-and-tuition-support/apprenticeship-building-america-aba-grant-program

program ⁶ https://www.dol.gov/newsroom/releases/eta/eta20211116

⁷ https://www.dol.gov/newsroom/releases/ofccp/ofccp20220119



We commend the department's effort to improve prevailing wage protections and look forward to working with you to finalize and implement this important building block of economic and employment opportunity for millions of workers in the United States. If you have any questions, please reach out to Josh Boxerman, policy analyst, at boxerman@civilrights.org.

Sincerely,

Wade Henderson Interim President and CEO The Leadership Conference on

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