June 22, 2022

In Support of Full Inclusion for Transgender and All LGBTQI+ Youth: An Open Letter from the Civil and Human Rights Community

On behalf of The Leadership Conference on Civil and Human Rights, a coalition charged by its diverse membership of more than 230 national organizations to promote and protect the civil and human rights of all persons in the United States, and the 152 undersigned organizations, we call for the full inclusion, protection, and celebration of transgender and non-binary youth, including access to extracurricular activities such as athletics and to school facilities, safe and inclusive school environments, accurate and inclusive curriculum, and gender-affirming school health services. We reject the bigoted, ignorant, mean-spirited, and discriminatory policies currently being considered by far too many state legislatures that seek to exclude transgender people and make these members of our communities invisible. Targeting and excluding transgender students from participation in school programming, including athletics programs, alongside their cisgender peers is harmful to all students and undermines the learning environment for everyone. If schools mark some students effectively as outcasts, they foster an environment where no student is included and safe.

Currently, there is an unprecedented wave of proposed and enacted laws across the country that aim to make participating in school intolerable for LGBTQI+ students and especially transgender students. These laws aim to shut transgender youth out of school activities such as sports, to ban them from school facilities such as restrooms, to prohibit discussion of their very existence in classrooms, and to punish educators and families who help young people access necessary gender-affirming care. These proposals seek to punish and harm a

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2 There are more than 150 bills active in state legislatures targeting transgender students, including the restriction of healthcare for transgender youth, single-sex facility restrictions, the exclusion of transgender youth from athletics, other school or curriculum restrictions, and restrictions on accessing accurate identification. Source: ACLU, Legislation Affecting LGBTQ Rights Across the Country (May 13, 2022), available at https://www.aclu.org/legislation-affecting-lgbtq-rights-across-country.
population of young people already marginalized by stigma, bullying, and harassment.3,4,5 We, the civil and human rights community, support the full inclusion and protection of transgender and non-binary youth. We are fortunate that transgender people are present in our community, and we fully embrace them as members of our community. As organizations that care deeply about ending sex-based discrimination and ensuring equal educational opportunities, we support laws and policies that protect transgender people from discrimination, including participation in sports, access to gender-affirming care, access to school facilities, and access to inclusive curriculum. We firmly believe that an attack on transgender youth is an attack on civil rights.

A multitude of bills seeking to exclude transgender youth and youth born with intersex traits from athletics would harm both cisgender and transgender girls and women, particularly Black and Brown girls and women.6,7 These laws are likely to violate both the U.S. Constitution and Title IX, putting states’ federal educational funding in jeopardy. We reject the suggestion that girls and women who are cisgender benefit from the exclusion of girls and women who are transgender or intersex.8 State leaders who care

4 Sixteen states have passed laws barring transgender students from participating on the school athletic team or program that aligns with their gender identities and many have implemented discriminatory regulations. GLSEN. (2022). GLSEN Navigator: Trans and Nonbinary Athletic Inclusion Policies. Available at: https://maps.glsen.org/trans-and-nonbinary-athletic-inclusion-policies/ (Accessed May 4, 2022)
6 One state has passed an anti-trans bathroom bill prohibiting transgender students from using the school bathroom that aligns with their gender identities and six other states introduced similar bills. Alabama’s anti-trans bathroom bill was signed into law in April 2022 (see H.B. 322). Other bills introduced in 2022 include: H.B.2314 (Arizona); S.F.224 (Iowa); S.B.1249 (Oklahoma); S.B.1164 (Louisiana); H.B.1005 (South Dakota); H.B. 1126 (Virginia); H.B.3199 (West Virginia). With the exception of West Virginia, these bills also prohibit use of the locker rooms that align with students’ gender identities.
7 List of bills active in state legislatures excluding transgender students from athletics:

- H.B. 230 (Arkansas); S.B. 1046, S.B. 1165 (Arizona); S.B 227 (Delaware); H.B. 7 (Florida); H.B. 276, H.B. 372, S.B. 266, S.B. 435 (Georgia); H.B. 1304 (Hawaii); H.F. 184, H.F. 2309, H.F. 2416, S.F. 2342 (Iowa); H.B. 1041 (Indiana); S.B. 208, S.B. 484 (Kansas); H.B. 23, H.B. 247, S.B. 83 (Kentucky); S.B. 44 (Louisiana); H.B. 0757 (Maryland); S.B. 218, (Michigan); H.F. 350, H.F. 352, H.F. 1657, H.F. 4282 (Minnesota); S.B. 740, H.B. 2461, H.B. 2735, H.B. 2734, H.B 2140, H.B. 1973 (Missouri); S.B. 2111, S.B. 2310 (Mississippi); H.B. 198 (New Hampshire); A 1630, S. 589 (New Jersey); H.B. 61, S.B. 132 (Ohio); S.B. 331, S.B. 2, H.B. 4245 (Oklahoma); H.B. 972 (Pennsylvania); S. 2501 (Rhode Island); S.B. 531, H.B. 4608, H.B. 3477 (South Carolina); H.B. 1006, S.B. 46 (South Dakota); H.B. 1894, S.B. 1862, S.B. 2153, H.B. 2316, H.B. 1895, S.B. 1861 (Tennessee); H.B. 11, H.B. 3002 (Utah); S.B. 766 (Virginia); A.B. 195, S.B. 323, A.B. 196, S.B. 322 (Wisconsin); H.B. 2141, H.B. 2676, H.B. 2734, S.B. 341 (West Virginia); S.F. 0051 (Wyoming).
8 The many bills seeking to exclude transgender students—and in many cases, specifically transgender girls and women—from school athletics are already having a negative impact on the mental health and wellbeing of all LGBTQ+ youth and particularly those who are transgender and nonbinary. A 2022 poll conducted by Morning Consult found that two-thirds of LGBTQ+ youth report that the recent debates about state laws restricting the rights of transgender people has impacted their mental health negatively. This impact is even more dramatic among transgender and/or non-binary youth where more than four in five of them (85%) report it has impacted their mental health negatively. The Trevor Project. (2022). “Issues Impacting LGBTQ Youth: Polling Analysis.” https://www.thetrevorproject.org/wp-content/uploads/2022/01/TrevorProject_Public1.pdf (Accessed May 4, 2022).
LGBTQ+ students who are intersex will likely experience increased incidents of discrimination and harassment as these laws tacitly sanction scrutiny of students’ sex characteristics. The same inappropriate scrutiny may adversely impact cisgender girls and women as research indicates that excluding transgender athletes is associated with a decrease in sports participation among all girls and women. Brief of interACT: Advocates for Intersex Youth, et al., as Amicus Curiae in Support of Respondent, Gloucester County School Board v. G.G. ex rel. Grimm, No. 16-273 (U.S. Mar. 2, 2017). See also: interACT: Advocates for
about women’s and girls’ sports should reject these bills and instead focus on closing the gender and racial disparities in athletics opportunities and participation and on protecting student athletes from sexual abuse.³

Transgender students face disproportionately high rates of sex discrimination at school, including sexual assault and harassment or bullying because of their gender identity and gender expression.⁴ Transgender and non-binary people of color face even deeper and broader patterns of discrimination than their White transgender peers.⁵ Bills that would exclude transgender and intersex students from athletics would further deprive transgender students of access to educational opportunities and could place them at greater risk of sexual assault.⁶ With violence — including physical and sexual assaults and murders — against transgender women at an epidemic level,⁷ these bills only serve to create an unsafe educational environment for transgender youth, while sending children the message that transgender people — and transgender girls and women in particular — are not entitled to the equal treatment, dignity, and respect

⁹ LGBTQ+ students are half as likely as non-LGBTQ students to participate in both interscholastic (40.2% vs. 19.2%) and intramural sports (35.8% vs. 15.9%), with transgender students reporting the lowest levels of participation. Clark, C. M., Kosciw, J. G., & Chin, J. (2021). LGBTQ Students and School Sports Participation (Research Brief). New York: GLSEN. Available at https://www.glsen.org/research/lgbtq-students-and-school-sports-participation.


¹¹ In states where these discriminatory bills have passed into law, transgender students who are Black, Indigenous, and people of color (BIPOC) will experience compounding harm as transgender people of color face even deeper and broader patterns of discrimination than do their White transgender peers. For example, GLSEN’s national survey research has found that LGBTQ+ students who are BIPOC commonly experience both anti-LGBTQ+ and racist victimization in schools. See: Truong, N. L., Zongrone, A. D., & Kosciw, J. G. (2020). Erasure and resilience: The experiences of LGBTQ students of color, Asian American and Pacific Islander LGBTQ young people in U.S. Schools. New York: GLSEN. https://www.glsen.org/research/aapi-lgbtq-students (Accessed May 3, 2022).


they are taught other people deserve. Simply put, preventing transgender and intersex girls and women from participating in school athletics is a recipe for more trauma, bullying, and violence.¹⁴

Not only do these proposals harm students and limit educational opportunity, the discrimination they endorse is illegal. The U.S. Supreme Court and numerous federal courts have held that discrimination on the basis of gender identity and transgender status is a form of sex discrimination, including when it occurs in gender-separated education programs and facilities.¹⁵ The Biden-Harris administration has made clear that it intends to enforce Title IX consistent with the Supreme Court’s holding in Bostock v. Clayton County, which holds that discrimination on the basis of gender identity is a form of sex discrimination.¹⁶

The trend of state bills excluding transgender students from athletics is a false solution in search of a nonexistent problem. For more than a decade, state athletic associations around the country have implemented eligibility policies that ensure transgender student athletes can compete consistent with their gender identity. Those inclusive policies have benefited all students, including cisgender girls and women.¹⁷ There is no evidence that the participation of transgender girls and women has affected the level of play in states with inclusive policies.¹⁸ Furthermore, girls’ athletics participation has increased or stayed the same in those states that have inclusive sports policies, while girls’ athletics participation has declined in states with discriminatory policies.¹⁹

Lawmakers and officials in some states have also sought to ban widely accepted medical care for transgender youth, and to criminalize their families as well as school staff and other adults who help them access this necessary care.²⁰ Other laws recently proposed or enacted by some states seem to ban

¹⁴ Transgender students already face incredibly hostile school climates and high rates of bullying and harassment, which can impact not only their well-being but also educational outcomes. In a national survey of LGBTQ high school students, 84% of transgender students reported being victimized due to their gender identity and, compared to their cisgender LGB peers, they were more likely to report missing school because they felt unsafe or uncomfortable and less likely to report that were planning to complete high school. Source: GLSEN. (2022). Improving School Climate for Transgender and Nonbinary Youth. https://www.glsen.org/research/improving-school-climate-transgender-and-nonbinary-youth (accessed May 2, 2022).


¹⁸ David Cray & Lindsay Whitehurst, Lawmakers can’t cite local examples of trans girls in sports, ASSOCIATED PRESS (Mar. 3, 2021), https://apnews.com/article/lawmakers-unable-to-cite-local-trans-girls-sports-914a982545e943ecc1e265e8c41042e7.

¹⁹ CAP Report, supra note 10, at 14-16.

²⁰ List of bills active in state legislatures restricting healthcare for transgender youth:
S.B. 5, H.B. 150, S.B. 184, H.B. 266 (Alabama); S.B. 1045, H.B. 2608 (Arizona); H.B. 211 (Florida); H.B. 401 (Georgia); H.F. 193 (Iowa); H. 675 (Idaho); H.B. 1121 (Indiana); H.B. 2210 (Kansas); H.B. 253 (Kentucky); H.B. 570 (Louisiana); H.B. 2649 (Missouri); S.B. 2728, H.B. 1147 (Mississippi); S.B. 514 (North Carolina); H.B. 454 (Ohio); S.B. 583, S.B. 676, H.B. 3240 (Oklahoma); H.B. 4047 (South Carolina); S.B. 657, H.B. 578, H.B. 2835, S.B. 2696 (Tennessee); S.B. 915, A.B. 977 (Wisconsin); H.B. 2171 (West Virginia)
Transgender students from using the same school facilities as their peers; to ban discussion of their very existence from the classroom; and to force educators to punish students for coming out at school by outing them at home, even if they may be abused as a result. State leaders who care about life-saving care should reject these bills and instead ensure all families and young people can access medically necessary health care.\(^{21}\)

Transgender students face disproportionately high rates of suicidal thoughts and behaviors,\(^{22}\) and bills that shut people out of gender-affirming care threaten their safety, health, and wellbeing. Research shows that gender-affirming care provides long-term mental health benefits for transgender people,\(^ {23}\) including a reduction in suicidal ideation and attempts.\(^{24}\)

While state laws banning discussion of LGBTQI+ people’s lives and contributions in schools were repealed or overturned in recent years, several states have now rushed to pass new “Don’t Say Gay or Trans” laws.\(^{25}\) For example, Florida’s “Don’t Say Gay or Trans” law makes it illegal, in some cases, and otherwise creates new and vague barriers to discussing LGBTQI+ topics, including the existence of transgender people.\(^{26}\) We’ve seen this move before, and research shows that the “no promo homo” laws now being revived contribute to a hostile school climate.\(^ {27}\) LGBTQI+ youth in states with these laws are more likely to experience harassment and assault based on their sexual orientation and gender expression than LGBTQI+ youth in states without these laws.\(^ {28}\) In addition to reducing harassment, inclusive curriculum in courses such as health education is essential for LGBTQI+ youth to make informed decisions on their health, thus preventing “suicidization” of their lives.\(^{29}\)

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\(^{21}\) There is a growing consensus among expert and medical organizations on that gender-affirming health care is medically necessary, this includes the following: American College of Obstetricians and Gynecologists (ACOG); World Medical Association (WMA); American Medical Association (AMA); Pediatric Endocrine Society; Endocrine Society; American Academy of Child & Adolescent Psychiatry (AACAP); World Professional Association for Transgender Health (WPATH); American Public Health Association (APHA); and American Psychological Association (APA). Transgender Legal Defense and Education Fund. (n.d.). Medical Organization Statements on transgender health care (Accessed May 3, 2022). Available at https://transhealthproject.org/resources/medical-organization-statements/

\(^{22}\) USTS Report, available at http://www.ustranssurvey.org/reports


\(^{24}\) The Trevor Project, Gender-Affirming Care for Youth (January 29, 2020), available at https://www.thetrevorproject.org/research-briefs/gender-affirming-care-for-youth/

\(^{25}\) List of bills active in state legislatures restricting access to inclusive curriculum: H.B. 322 (Alabama); H.B. 2011, S.B. 1045, H.B. 2161, H.B. 2285 (Arizona); S.B. 1834, H.B. 1557 (Florida); H.B. 1158 (Georgia); S.F. 2024, H.F. 2054, H.F. 2053 (Iowa); H.B. 5505 (Illinois); H.B. 1040, H.B. 1228, H.B. 1231 (Indiana); H.B. 14 (Kentucky); H.B. 570 (Louisiana); S.B. 2679, S.B. 2881 (Mississippi); H.B. 1755, S.B. 645, H.B. 2189 (Missouri); A. 1418, A. 585 (New Jersey); S.B. 1142, S.B. 1654, H.B. 1888, S.B. 657, S.B. 615 (Oklahoma); H. 7138, H. 7539, S. 2516 (Rhode Island); S.B. 900, H.B. 4605 (South Carolina); S.B. 2777, H.B. 2633, H.B. 0800, S.B. 1216 (Tennessee); S.B. 20, H.B. 988 (Virginia); S.B. 498, H.B. 4016 (West Virginia)


\(^{26}\) Transgender students are being impacted by curriculum censorship bills that restrict LGBTQ+ inclusive curriculum, two of which have been signed into law in 2022. Citation after first sentence: H.B. 322 (Alabama) and H.B. 1557 (Florida). Four states still have so-called “No Promo Homo” laws. GLSEN. (2022). GLSEN Navigator: Inclusive Curricular Standards Policies. (Accessed May 3, 2022).


\(^{28}\) Ibid.
decisions about their health and future, and avoid potential adverse health outcomes. LGBTQ youth who found their school to be LGBTQ-affirming have reported significantly lower rates of attempting suicide. All students deserve access to an education that affirms their own identity and deserve the opportunity to see themselves and their families reflected in their school’s curriculum.

We support the full inclusion, protection, and celebration of transgender youth, including access to school facilities and extracurricular activities such as athletics, gender-affirming care, and inclusive curriculum, because all young people deserve safe, healthy, and inclusive environments. Transgender and non-binary youth deserve the chance to succeed and thrive like any other child.

We call on state policymakers to reject attacks on transgender and non-binary youth, to commit themselves to meaningfully advancing policies that support equal opportunity, and to reassure all students in the nation’s classrooms that they will have the chance to learn, grow, and thrive. If you have any questions, please reach out to Steven Almazán, k12 education senior program manager at The Leadership Conference on Civil and Human Rights, at almazan@civilrights.org.

Sincerely,

National Organizations:
The Leadership Conference on Civil and Human Rights
The Leadership Conference Education Fund
ADL (Anti-Defamation League)
All4Ed
American Association of Colleges for Teacher Education
American Association of University Women
American Atheists
American Federation of Teachers
American Psychological Association
Americans for Democratic Action (ADA)
Americans United for Separation of Church and State
Asian Americans Advancing Justice | AAJC
Athlete Ally
Autistic People of Color Fund
Autistic Self Advocacy Network
Autistic Women & Nonbinary Network
Campus Pride
Center for Disability Rights
Center for Law and Social Policy (CLASP)

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Center for LGBTQ Economic Advancement & Research (CLEAR)
Center for Reproductive Rights
CenterLink: The Community of LGBT Centers
Clearinghouse on Women’s Issues
COLAGE
Community Catalyst
Disability Rights Advocates
Disability Rights Education & Defense Fund
End Citizens United / Let America Vote Action Fund
End Rape On Campus
Equal Justice Society
Equal Rights Advocates
Equality Federation
Faculty Against Rape
Family Equality
Feminist Majority Foundation
FORGE, Inc.
Forward Latino
GLMA: Health Professionals Advancing LGBTQ Equality
GLSEN
Harvard Law School LGBTQ+ Advocacy Clinic
Hispanic Federation
Human Rights Campaign
IDRA
Impact Fund
interACT: Advocates for Intersex Youth
Japanese American Citizens League
Juvenile Law Center
Know Your IX, Advocates for Youth
Labor Council for Latin American Advancement
Lambda Legal
LatinoJustice PRLDEF
Lawyers’ Committee for Civil Rights Under Law
League of United Latin American Citizens (LULAC)
Legal Aid at Work
Legal Momentum, the Women's Legal Defense and Education Fund
LGBTQ & Equity Consulting, LLC
LPAC Action Network
MALDEF (Mexican American Legal Defense and Educational Fund)
Many Voices
MENTOR
Modern Military Association of America
MomsRising
Movement Advancement Project  
NAACP  
NARAL Pro-Choice America  
National Association of Secondary School Principals (NASSP)  
National Association of Social Workers  
National Black Justice Coalition  
National Center for Learning Disabilities  
National Center for Lesbian Rights  
National Center for Parent Leadership, Advocacy, and Community Empowerment (National PLACE)  
National Center for Transgender Equality  
National Center for Youth Law  
National Coalition Against Domestic Violence  
National Council of Jewish Women  
National Crittenton  
National Disability Rights Network (NDRN)  
National Education Association  
National Employment Law Project  
National Indian Education Association  
National Juvenile Justice Network  
National LGBTQ Task Force  
National LGBTQ Task Force Action Fund  
National Organization for Women  
National Resource Center on Domestic Violence  
National Urban League  
National Women's Law Center  
OCA – Asian Pacific American Advocates  
People For the American Way  
PFLAG National  
Positive Women's Network-USA  
Public Justice  
Robert F. Kennedy Human Rights  
Sojourners  
SPLC Action  
Tahirih Justice Center  
The Advocates for Human Rights  
The Education Trust  
The General Board of Church and Society of The United Methodist Church  
The Sentencing Project  
The Sikh Coalition  
The Trevor Project  
TNTP  
TransAthlete.com  
True Colors United
UFCW OUTreach
Ujima Inc., The National Center on Violence Against Women in the Black Community
UnidosUS
Union for Reform Judaism
URGE: Unite for Reproductive & Gender Equity
Victim Rights Law Center
Whitman-Walker Institute
YWCA USA

State & Local Organizations:

Arizona Coalition to End Sexual and Domestic Violence
Catalyst Miami
CEED, Inc
Center for Sustainable Communities
Chicago Alliance Against Sexual Exploitation (CAASE)
Colorado Children's Campaign
Colorado Justice Advocacy Network
Disability Law Center
Disability Law Colorado
Disability Rights Arkansas
Disability Rights California
Disability Rights Florida
Disability Rights New York
Disability Rights Oregon
Disability Rights South Carolina
Disability Rights Tennessee
Disability Rights Vermont
Education Law Center-PA
Equality California
Florida Faith Advocacy Office
Florida Health Justice Project
Illinois Coalition Against Sexual Assault
Indiana Disability Rights
Indianapolis Urban League
Iowa Coalition Against Sexual Assault
Los Angeles LGBT Center
LULAC-IL
Maine Parent Federation
Mazzoni Center
Men Stopping Violence, Inc.
New Orleans Youth Alliance
North Carolina Justice Center
Oasis Legal Services
Project Butterfly New Orleans
SEIU Local 500
Silver State Equality-Nevada
Tennessee Justice Center
The Parents' Place of MD
Urban League of Greater Atlanta
Women's Law Project